

STATE OF CALIFORNIA
CAPITAL OUTLAY
BUDGET CHANGE PROPOSAL (COBCP)
COVER PAGE (REV 06/15)

DEPARTMENT OF FINANCE
915 L Street
Sacramento, CA 95814
IMS Mail Code: A15

BUDGET YEAR 2016-17

BUSINESS UNIT: 8940 COBCP NO. 2 PRIORITY: 2 PROJECT ID: 000000000000974
(15 digits; for new projects, leave blank)

DEPARTMENT: California Military Department

PROJECT TITLE: Discovery ChalleNGe Academy Dining Facility

TOTAL REQUEST (DOLLARS IN THOUSANDS): \$2,600 MAJOR/MINOR: MA

PHASE(S) TO BE FUNDED: PC/DB PROJ CAT: CID CCCI/EPI: 6055

SUMMARY OF PROPOSAL: The California Military Department (CMD) requests \$2.6 million Armory Fund (0604), to construct a joint-use Dining Facility at the Army National Guard Base in Lathrop California. The proposed project will utilize the Design-Build procurement method to construct a 9,800 square foot dining facility that will serve 200 cadets enrolled in the new National Guard Youth ChalleNGe Program, the Army National Guard units stationed on the base, and Soldiers stationed at the nearby Stockton Airfield. The project will include: food storage, refrigeration, bathrooms, a commercially equipped kitchen, and a seating area. Total project costs are \$2.6 million (\$295,000 for Performance Criteria and \$2.3 million for the Design-Build phase). Annual funding for the operational costs of the Program was approved in 2014-15 in the amount of \$1.5 million General Fund and \$4.5 million in federal matching funds.

Military and Veterans Code (MVC) section 435 (b) allows the use of Armory Funds, upon appropriation by the Legislature, for the maintenance of existing armories, and for the acquisition or construction of new or replacement armories. MVC section 435 defines "armory" as any building or portion thereof, rifle range, camp site, airport, arsenal, vessel, quarters, accommodations, or training facilities.

HAS A BUDGET PACKAGE BEEN COMPLETED FOR THIS PROJECT? (E/U/N/?): N
REQUIRES LEGISLATION (Y/N): N IF YES, LIST CODE SECTIONS:
REQUIRES PROVISIONAL LANGUAGE (Y/N): N
IMPACT ON SUPPORT BUDGET: ONE-TIME COSTS (Y/N): N FUTURE COSTS (Y/N): N
FUTURE SAVINGS (Y/N): Y REVENUE (Y/N): N
DOES THE PROPOSAL AFFECT ANOTHER DEPARTMENT (Y/N): N IF YES, ATTACH
COMMENTS OF AFFECTED DEPARTMENT SIGNED BY ITS DIRECTOR OR DESIGNEE.

SIGNATURE APPROVALS:

PREPARED BY
COL Darrin Bender

DATE

3/24/16

DEPARTMENT DIRECTOR
MG David S. Baldwin

DATE

REVIEWED BY
COL Steven J. Buethe

DATE

25mar16

AGENCY SECRETARY

DATE

DOF ANALYST USE

DOF ISSUE # _____ PROGRAM CAT: _____ PROJECT CAT: _____ BUDG PACK STATUS: _____
ADDED REVIEW: SUPPORT: _____ OCIO: _____ FSCU/ITCU: _____ OSAE: _____ CALSTARS: _____
PPBA: _____ Original Signed By: _____ Date: 4/1/16

STATE OF CALIFORNIA
CAPITAL OUTLAY
BUDGET CHANGE PROPOSAL (COBCP)
NARRATIVE PAGE (REV 06/15)

BUDGET YEAR 2016-17

DEPARTMENT OF FINANCE
915 L Street
Sacramento, CA 95814
IMS Mail Code: A15

BUSINESS UNIT: 8940 COBCP NO. 2 PRIORITY: 2 PROJECT ID: 000000000000974
(15 digits; for new projects, leave blank)

Using the attached page, follow the format outlined below and fully address all of the items. Use additional pages as needed. Certain projects may require additional information. Questions should be referred to DOF.

A. PURPOSE OF THE PROJECT: (problem, program need, infrastructure deficiency)

The National Guard Youth ChalleNGe Program is a community-based program that leads, trains, and mentors youth who are at-risk for substance abuse, delinquency, and criminal activity. California has two existing Challenge Programs located at National Guard military bases in Los Alamitos and San Luis Obispo. Both existing programs have access to joint-use dining facilities.

The proposed dining facility will serve the 200 cadets enrolled in the new National Guard Youth ChalleNGe Program, the Army National Guard units stationed on the base, and Soldiers stationed at the nearby Stockton Airfield. In May 2015, the Department of Defense granted the California National Guard a 58-acre parcel of land with several existing structures to support the development of an Army National Guard base. CMD is currently renovating several of the existing buildings on the site for use as barracks and classrooms for the 200 resident students that will live on campus during the first 6 month term of the new National Guard Youth ChalleNGe Program, scheduled to begin in January 2017. Construction of the barracks will be completed in the summer of 2016, renovation of the classrooms will be completed in November 2016, and the anticipated completion date of the proposed dining facility is June 2017.

Total project costs are \$2.6 million (\$295,000 for Performance Criteria and \$2.3 million for the Design-Build phase). Federal funds in the amount of \$600,000 will fund the equipment phase of the project, and annual funding for the operational costs of the program was approved in 2014-15 in the amount of \$1.5 million General Fund and \$4.5 million in federal matching funds.

B. RELATIONSHIP TO THE STRATEGIC PLAN: (relevance of problem/need to mission and goals)

This proposal directly supports the CMD's Strategic Plan, Operational Goal: Develop and implement a strategy that will enhance the California National Guard's support to the state of California in the area of youth education by resolving an infrastructure deficiency that is required for the Discovery ChalleNGe Academy in Lathrop.

C. ALTERNATIVES: (for each, describe the proposed alternative and provide a brief summary of scope, cost, funding source, program benefits, facility management benefits, and impact on support budget)

ALTERNATIVE #1: Provide the CMD with \$2,600,000 Armory Funds, for the construction of a dining facility at the Army National Guard Base in Lathrop, CA.

Pros:

- Supports 2014-15 State Budget mandate to develop and operate a Youth ChalleNGe program in Lathrop, CA
- Meets statutory authority pursuant to Military and Veterans Code §435 governing the use of the Armory Fund
- Supports the operation of Army Guard units stationed at the base and at nearby armories
- Supports emergency response operations supported by the National Guard base at Lathrop
- Provides the remaining infrastructure necessary to operate a residential youth ChalleNGe program
- Far more cost-effective than renovating an existing building (\$4,000,000)
- Construction and services contribute to the State and Lathrop economies

Cons:

- Results in increased expenditure authority

ALTERNATIVE #2: Provide the CMD with expenditure authority of up to \$4,000,000 from Special Fund 0604, the Armory Fund, to renovate and reconfigure an existing building on the Discovery ChalleNGe Academy campus.

Pros: None

Cons:

- Requires \$1,400,000 more than a new dining facility

ALTERNATIVE #3: Deny the request. Cater meals.

Pros:

- No increased expenditure authority

Cons:

- Less cost effective; catered meals would cost on average \$25 per student, per day, compared to \$18 per day for the current onsite contract held at the two other California ChalleNGe programs
- Increased State match for meal costs: the Master Cooperative Agreement authorizes a maximum of \$20 per cadet meals, per day. The state would have to fund an additional \$225,000 per year to cover the additional \$5 per day cost. Without increased funding the program would be forced to reduce class size.
- The CMD will be forced to reduce the number students enrolled in the Discovery ChalleNGe Academy by 30-50 per year to pay for the additional costs to cater food.
- Less operationally effective: would not have the ability to store food safely or change the meal schedule to accommodate operational needs.
- No dedicated dining space to serve three meals a day to the cadets enrolled in the new National Guard Youth ChalleNGe Program.
- No ability to feed Army National Guard soldiers during training and while responding to State emergencies.

D. RECOMMENDED SOLUTION:

APPROVE ALTERNATIVE #1 – Provide the CMD with \$2,600,000 Armory Funds, for the construction of a dining facility at the Sharpe Army Depot location in support of a Challenge academy and CA Army National Guard soldiers.

1. Detail scope description:

The proposed project will utilize the Design-Build procurement method to construct a 9,800 square foot dining facility that will serve the new National Guard Youth ChalleNGe Program, the Army National Guard units stationed on the base, and Soldiers stationed at the nearby Stockton Airfield. The proposed dining facility will include food storage, refrigeration, bathrooms, a commercially equipped kitchen, and a seating area capable of serving 200 people. The proposed dining facility will include: foundation site work, a pre-engineered metal building, installation of electrical, sanitary, gas, water, sewer, plumbing, lighting, and fire protection. Food will be managed and prepared by a contracted company.

The breakout of estimated costs for dining facility construction:

- Performance Criteria: : \$295,000
- Design-Build: \$2,305,000
- Total project costs: \$2,600,000

2. Basis for cost information.

Costing is based on Unit Cost Tables for Department of Defense Facilities using Area Cost Factors, Size Adjustment Factors and Office of the Secretary of Defense Inflation Rates, UFC 3-701-01 (Change 1), June 2011.

3. Factors/benefits for recommended solution other than the least expensive alternative.

This proposal represents the least expensive option to meet the requirements necessary to operate a Youth ChalleNGe program. It also meets fluctuation operational requirements of the ChalleNGe program and the California Army National Guard

4. Complete description of impact on support budget.

None

5. Identify and explain any project risks.

None. The CMD will manage all aspects of this construction project, providing for more control and less risk and lower costs than a DGS project.

6. List requested interdepartmental coordination and/or special project approval (including mandatory reviews and approvals, e.g. technology proposals).

None

E. Consistency with Government Code section 65041.1:

1. Does the recommended solution (project) promote infill development by rehabilitating existing infrastructure and how? No. This is new construction.

2. Does the project improve the protection of environmental and agricultural resources by protecting and preserving the state's most valuable natural resources?

Yes. Cost effective energy conservation features will be incorporated into the design, including; energy management control systems and high efficiency motors, lighting, and

HVAC systems. Sustainability will be a key element of the design, with consideration for water conservation, solid waste minimization, and storm water control.

3. Does the project encourage efficient development patterns by ensuring that infrastructure associated with development, other than infill, support efficient use of land and is appropriately planned for growth?

Yes. The project will be constructed on an already developed 58 acre California National Guard base located in Lathrop, California. The CMD has exclusive control of the base and all of the existing structures. The DFAC will support all of the units assigned to the base.

STATE OF CALIFORNIA							Budget Year 2016-17
CAPITAL OUTLAY BUDGET CHANGE PROPOSAL (COBCP)							Proj ID: 00000000000000974
FISCAL IMPACT WORKSHEET							
Department Title:	CALIFORNIA MILITARY DEPARTMENT	BU/Entity:	8940				
Project Title:	Discovery Academy Youth Challenge Program Dining Facility	Program ID:	6950				
Program Category:	Critical Infrastructure Deficiencies	COBCP #:	B60415				
Program Subcategory:		Priority:	2				
		MA/MI:	MA				
	Existing Authority	January 10 Action	April 1 Action	May 1 Action	May 14 Action	Special Action	Project Total
FUNDING							
bu-ref-fund-enr-year ph action							
8940-301-0604-16-17 PC BA			295				295
8940-301-0604-16-17 DB BA			2,305				2,305
							0
							0
							0
							0
							0
							0
							0
							0
							0
							0
							0
							0
TOTAL FUNDING	0	0	2,600	0	0	0	2,600
PROJECT COSTS							0
Study							0
Acquisition							0
Performance Criteria			295				295
Preliminary Plans							0
Working Drawings							0
Total Construction or Design-Build	0		2,305	0	0	0	2,305
Equipment (Group 2)		0					0
TOTAL COSTS	0	0	2,600	0	0	0	2,600
CONSTRUCTION OR DESIGN-BUILD DETAIL							0
Contract			1,925				1,925
Contingency			85				85
A&E			295				295
Agency Retained							0
Other							0
TOTAL CONSTRUCTION OR DESIGN-BUILD	0	0	2,305	0	0	0	2,305
FUTURE FUNDING	0	0	0	0	0	0	0

SCHEDULE	mm/dd/yyyy	PROJECT SPECIFIC CODES			
Study Completion	6/1/2015	Proj Mgmt:	G	Location:	Lathrop
Acquisition Approval		Budg Pack:	N	County:	San Joaquin
Start Preliminary Plans/Performance Criteria	7/1/2016	Proj Cat:	CRI	City:	Lathrop
Preliminary Plan/Performance Criteria Approval	8/1/2016	Req Legis:	N	Cong Dist:	9
Approval to Proceed to Bid	8/15/2016	Req Prov:	N	Sen Dist:	5
Contract Award Approval	9/1/2016	SO/LA Imp:	N	Assm Dist:	12
Project Completion	3/1/2017				

STATE OF CALIFORNIA		Budget Year 2016-17	
CAPITAL OUTLAY BUDGET CHANGE PROPOSAL (COBCP)		Proj ID:	00000000000000974
FISCAL DETAIL WORKSHEET		BU/Entity:	8940
Department Title:	CALIFORNIA MILITARY DEPARTMENT	Program ID:	6950
Project Title:	Discovery Academy Youth ChalleNGe Program Dining Facility	COBCP#:	B60415
Program Category:	Critical Infrastructure Deficiencies	Priority:	2
Program Subcategory:		MA/MI:	MA
<i>Identify all items which fit into the categories listed below. Attach a detailed list if funding is included in this request. Provide descriptions and summary estimates for items for which you plan to request funding in the future. When possible, identify funding needs by fiscal year (BY+1 through BY+4).</i>			
PROJECT RELATED COSTS		COST	TOTAL
AGENCY-RETAINED:			
None			
TOTAL AGENCY-RETAINED			0
GROUP 2 EQUIPMENT			
None			
TOTAL GROUP 2 EQUIPMENT			0
IMPACT ON SUPPORT BUDGET		COST	TOTAL
ONE-TIME COSTS			
None			
TOTAL SUPPORT ONE-TIME COSTS			0
ANNUAL ONGOING FUTURE COSTS			
None		0	
TOTAL SUPPORT ANNUAL COSTS			0
ANNUAL ONGOING FUTURE SAVINGS			
None			
TOTAL SUPPORT ANNUAL SAVINGS			0
ANNUAL ONGOING FUTURE REVENUE			
None			
TOTAL SUPPORT ANNUAL REVENUE			0

STATE OF CALIFORNIA		Budget Year 2016-17	
CAPITAL OUTLAY BUDGET CHANGE PROPOSAL (COBCP)		Proj ID:	000000000000000974
SCOPE/ASSUMPTIONS WORKSHEET		BU/Entity:	8940
Department Title:	CALIFORNIA MILITARY DEPARTMENT	Program ID:	6950
Project Title:	Discovery Academy Youth ChalleNGe Program Dining Facility	COBCP #:	B60415
Program Category:	Critical Infrastructure Deficiencies	Priority:	2
Program Subcategory:		MAM:	MA
<p>Project Specific Proposals: For new projects provide proposed Scope language. For continuing projects provide the latest approved Scope language. Enter Scope language in cell A110.</p>			
<p>Conceptual Proposals: Provide a brief discussion of proposal defining assumptions supporting the level of funding proposed by fiscal year in relation to outstanding need identified for that fiscal year. (Also include scope descriptions for BY+1 through BY+4 in cell A110).</p>			
<p>The California Military Department (CMD) requests expenditure authority to spend up to \$2,600,000 from the Department's Armory Fund, Fund 0604, to build a joint use Dining Facility (DFAC) for the Army National Guard Base in Lathrop California. The expenditure authority will be used for Design Build delivery including Performance Criteria, Request for Proposal, and Construction.</p>			